TO: HONORABLE CHAIRMAN AND PLANNING COMMISSION

FROM: RON WHISENAND, COMMUNITY DEVELOPMENT DIRECTOR

SUBJECT: GATEWAY DESIGN STANDARDS

DATE: MARCH 11, 2008

Needs: For the Planning Commission to recommend approval of the Gateway Design Standards and associated Negative Declaration to the City Council.

Facts:

- 1. The City's General Plan and Economic Strategy include numerous policies that support design sensitivity at the City's key gateways and entrances. Based upon this policy direction, the City Council hired consultants to assist with preparation of Gateway Design Standards.
 - 2. The Gateway Design Standards are intended to ensure that development at the City's gateways will enhance the visual quality of those entry points. City staff, the consultants and the City's Ad Hoc Committee have worked through numerous design considerations to produce a useful document to help maintain and enhance attractive entrances to the City.
 - 3. The Planning Commission is requested to review the document and provide feedback as deemed appropriate. The Commission is also requested to make a recommendation on the Gateway Design Standards and the associated environmental document to the City Council for adoption.

Analysis

and

Conclusions: The Gateway Design Standards is organized into easy to use sections. The topical sections include:

- Discussion of how to understand the characteristics associated with transitioning the landscape from rural to urban, referred to as the "transect";
- Identification of key gateways;
- Design recommendations for Central Gateways or "entryways" from the State highways;
- Design recommendations for the Town and Country Gateways;
- Signage System;
- General urban design standards
- Suburban design standards
- Rural design standards

The document includes a description of appropriate design interventions to address site specific design problems associated with the individual City gateways. Topics such as grading, landscaping, signage, road, street or frontage redesign, building placement/setbacks, fencing, etc. are addressed in each key gateway discussion.

Gateways are divided into two categories, including City "Entryways" and "Town and Country Gateways". The "Entryways" are locations were travelers literally enter the City from Highway 101. These entry points are fairly abrupt, taking a drivers quickly from a rural area outside of the City directly into an urban setting. These entryways would benefit from more elegant transitions as one exits the highway. Design recommendations are intended to improve the entryway to be higher quality and to create a more pleasant experience coming into the City. The City will need to collaborate with Caltrans in some instances where improvements to landscaping or signage is within the Caltrans right-of-way, or the City's planned improvements could affect Caltrans facilities.

The "Town and Country Gateways" are at the edges of the City and extend into and from the County. These gateways are broader than "Entryways", and take into the transition of the landscape from rural to urban. It is intended for the City and the County to collaborate on projects located in the County's jurisdiction within the Town and County Gateways, to have County development in these areas meet the intent of the design recommendations and standards suggested by the City. For instance, the City currently receives County project referrals for planning projects within the City's "Planning Impact Area". The City reviews these applications to determine if and/or how the projects may impact the City, and then works with County staff to address concerns. With the Gateway Design Standards, the City would review County project referrals and determine if the project is sited and designed consistent with applicable gateway standards. If a project was determined to not be consistent, the City would work with the County on design suggestions to meet the intent of the gateway.

The directional sign system notes that it is important that what ever type of sign graphics and form are ultimately provided at the various gateways, that the sign design and sign copy be simple and easy to read. There may be two types of signs needed. These include signs that refer drivers entering the City to local attractions such as the town center areas, Mainstreet, the Event Center, etc. These signs might be designed with local, artistic influence. Then a more simplified sign program is recommended to provide basic directional signs to general features and attractions such as "wineries", other cities, the lake, etc. This document does not recommend a particular sign design, but recommends the City use a sign design specialist to develop appropriate signage.

- **Options:** After opening the public hearing and taking public testimony, the Planning Commission is requested to take one of the actions listed below:
 - a. By separate motions: 1) recommend approval of the Negative Declaration; and 2) recommend approval of the Gateway Design Standards, to the City Council.
 - b. Amend, modify, or reject the above-listed action.
 - c. Request additional information and analysis.

Staff Report Prepared By: Susan DeCarli

Attachments:

- 1. Gateways Design Standards
- 2. Initial Study
- 3. Resolution to Recommend Approval of the Negative Declaration
- 4. Resolution to Recommend Approval of the Gateway Design Standards
- 5. Correspondence
- 6. Newspaper Notice

CITY OF PASO ROBLES – PLANNING DIVISION INITIAL STUDY

1. GENERAL PROJECT INFORMATION

PROJECT TITLE:	El Paso de Robles Gateway Design Standards
LEAD AGENCY:	City of Paso Robles - 1000 Spring Street, Paso Robles, CA 93446
Contact: Telephone:	Susan DeCarli, AICP, Planning Manager (805) 237-3970
PROJECT LOCATION:	Citywide gateways and entryways
PROJECT PROPONENT:	City of Paso Robles
LEAD AGENCY CONTACT/ INITIAL STUDY PREPARED BY:	Susan DeCarli, AICP, Planning Manager
Telephone: Facsimile: E-Mail:	(805) 237-3970 (805) 237-3904 sdecarli@prcity.com
GENERAL PLAN DESIGNATION:	Not applicable
ZONING:	Not applicable

2. PROJECT DESCRIPTION

This project provides development standards to assist in creating attractive and cohesive transitions at the City's "gateways" from surrounding rural areas, and "entryways" from Highways 101 and 46. The standards include addressing: grading; site planning; building form; landscaping; fencing; signs and other associated activities visible from the City's gateways. See attached Exhibit 1.

3. OTHER AGENCIES WHOSE APPROVAL MAY BE REQUIRED (For example, issuance of permits, financing approval, or participation agreement):

None.

4. EARLIER ENVIRONMENTAL ANALYSIS AND RELATED ENVIRONMENTAL DOCUMENTATION:

This Initial Study incorporates by reference the City of El Paso de Robles General Plan Environmental Impact Report (EIR) (SCH#2003011123).

5. CONTEXT OF ENVIRONMENTAL ANALYSIS FOR THE PROJECT:

This Initial Study relies on expert opinion supported by the facts, technical studies, and technical appendices of the City of El Paso de Robles General Plan EIR. These documents are incorporated herein by reference. They provide substantial evidence to document the basis upon which the City has arrived at its environmental determination regarding various resources.

6. PURPOSES OF AN INITIAL STUDY

The purposes of an Initial Study for a Development Project Application are:

- A. To provide the City with sufficient information and analysis to use as the basis for deciding whether to prepare an Environmental Impact Report, a Mitigated Negative Declaration, or a Negative Declaration for a site specific development project proposal;
- B. To enable the Applicant of a site specific development project proposal or the City as the lead agency to modify a project, mitigating adverse impacts before an Environmental Impact Report is required to be prepared, thereby enabling the proposed Project to qualify for issuance of a Negative Declaration or a Mitigated Negative Declaration;
- C. To facilitate environmental assessment early in the design of a project;
- D. To eliminate unnecessary EIRs;
- E. To explain the reasons for determining that potentially significant effects would not be significant;
- F. To determine if a previously prepared EIR could be used for the project;
- G. To assist in the preparation of an Environmental Impact Report if one is required; and
- H. To provide documentation of the factual basis for the finding of no significant effect as set forth in a Negative Declaration or a Mitigated Negative Declaration prepared for the a project.

7. EXPLANATION OF ANSWERS FOUND ON THE ENVIRONMENTAL CHECKLIST FORM

A. Scope of Environmental Review

This Initial Study evaluates potential impacts identified in the following checklist.

B. Evaluation of Environmental Impacts

- 1. A brief explanation is required for all answers to the questions presented on the following Environmental Checklist Form, except where the answer is that the proposed project will have "No Impact." The "No Impact" answers are to be adequately supported by the information sources cited in the parentheses following each question or as otherwise explained in the introductory remarks. A "No Impact" answer is adequately supported if the referenced information sources show that the impact simply does not apply to the project. A "No Impact" answer should be explained where it is based on project-specific factors and/or general standards. The basis for the "No Impact" answers on the following Environmental Checklist Form is explained in further detail in this Initial Study in Section 9 (Earlier Environmental Analysis and Related Environmental Documentation) and Section 10 (Context of Environmental Analysis for the Project).
- 2. All answers on the following Environmental Checklist Form must take into account the whole action involved with the project, including implementation. Answers should address off-site as well as on-site, cumulative as well as project-level, indirect as well as direct, and construction as well as operational impacts.
- 3. "Potentially Significant Impact" is appropriate, if an effect is significant or potentially significant, or if the lead agency lacks information to make a finding of insignificance. If there are one or more "Potentially Significant Impact" entries when the determination is made, preparation of an Environmental Impact Report is warranted.

- 4. Potentially Significant Impact Unless Mitigated" applies where the incorporation of mitigation measures has reduced an effect from "Potentially Significant Impact" to a "Less than Significant Impact." The lead agency must describe the mitigation measures, and briefly explain how they reduce the effect to a less than significant level. Mitigation Measures from Section 9 (Earlier Environmental Analysis and Related Environmental Documentation) may be cross-referenced).
- 5. Earlier analyses may be used where, pursuant to the tiering, program EIR, or other CEQA process, an effect has been adequately analyzed in an earlier EIR or negative declaration. Section 15063(c)(3)(D). See Section 4 (Earlier Environmental Analysis and Related Environmental Documentation) and Section 11 (Earlier Analysis and Background Materials) of this Initial Study.
- 6. References to the information sources for potential impacts (e.g., general plans, zoning ordinances) have been incorporated into the Environmental Checklist Form. See Section 11 (Earlier Analysis and Related Environmental Documentation). Other sources used or individuals contacted are cited where appropriate.
- 7. The following Environmental Checklist Form generally is the same as the one contained in Title 14, California Code of Regulations; with some modifications to reflect the City's needs and requirements.
- 8. Standard Conditions of Approval: The City imposes standard conditions of approval on Projects. These conditions are considered to be components of and/or modifications to the Project and some reduce or minimize environmental impacts to a level of insignificance. Because they are considered part of the Project, they have not been identified as mitigation measures. For the readers' information, the standard conditions identified in this Initial Study are available for review at the Community Development Department.
- 9. Certification Statement: The statements made in this Initial Study and those made in the documents referenced herein present the data and information that are required to satisfy the provisions of the California Environmental Quality Act (CEQA) Statutes and Guidelines, as well as the City's Procedures for Implementing CEQA. Further, the facts, statements, information, and analysis presented are true and correct in accordance with standard business practices of qualified professionals with expertise in the development review process, including building, planning, and engineering.

8. ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED:

The proposed project may potentially affect the environmental factors checked below, and may involve at least one impact that is a "Potentially Significant Impact" or is "Potentially Significant Unless Mitigated," if so indicated on the following Environmental Checklist Form (Pages 8 to.15)

□ Land Use & Planning	□ Transportation/Circulation	□ Public Services
□ Population & Housing	□ Biological Resources	□ Utilities & Service Systems
Geological Problems	□ Energy & Mineral Resources	□ Aesthetics
□ Water	□ Hazards	Cultural Resources
□ Air Quality	□ Noise	□ Recreation
	□ Mandatory Findings of Significan	ce

9. ENVIRONMENTAL DETERMINATION: On the basis of this initial evaluation: I find that:

The proposed project could not have a significant effect on the environment; and, therefore, a NEGATIVE DECLARATION will be prepared.	•
Although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because the mitigation measures described on an attached sheet have been added to the project. Therefore, a MITIGATED NEGATIVE DECLARATION will be prepared.	
The proposed project may have a significant effect on the environment; and, therefore an ENVIRONMENTAL IMPACT REPORT is required.	
The proposed project may have a significant effect(s) on the environment, but one or more effects (1) have been adequately analyzed in an earlier document pursuant to applicable legal standards, and (2) have been addressed by mitigation measures based on the earlier analysis as described on attached sheets, if the effect is a "potentially significant impact" or is "potentially significant unless mitigated."	
Therefore, an ENVIRONMENTAL IMPACT REPORT is required, but it will analyze only the effect or effects that remain to be addressed.	

Signature:

Date:

February 11, 2008

Susan DeCarli, AICP, Planning Manager

10	En	vironmental Checklist Form	Potentially	Potentially Significant Unless	Less Than	
IS	SUE	ES (and Supporting Information Sources):	Significant Impact	Mitigation Incorporated	Significant Impact	No Impact
I.	LA	AND USE AND PLANNING. Would the Proposal:				
	a)	Conflict with general plan designation or zoning? (Sources: 1 & 8)				\checkmark
		Discussion: The proposed Gateway Design Standards implem Design criteria would not conflict with general plan designati conflict with standards in the Zoning Code; instead they are of City's gateways. In locations where the standards suggested Caltrans right-of-way, it would be at the discretion of those development practices.	ons or proper additive to the l would apply	ty zoning. Stand development re in the County'	dards in this p egulations app s jurisdiction	project do not licable at the or within the
	b)	Conflict with applicable environmental plans or policies adopted by agencies with jurisdiction over the project? (Sources: 1 & 3)				V
		Discussion: The proposed project complies with the EIR recen	tly certified for	r the City Gener	al Plan Updat	e, 2003.
	c)	Be incompatible with existing land uses in the vicinity? (Sources: 1 & 3)				\checkmark
		Discussion: The project is not incompatible with existing land to new, proposed development.	uses at the Cit	y's gateways. T	hese standard.	s would apply
	d)	Affect agricultural resources or operations (e.g., impacts to soils or farmlands, or impacts from incompatible uses)?				V
		Discussion: This project does not directly affect agricultural related landforms, rural development patterns, and agricultural activit			ts retention of	natural
	e)	Disrupt or divide the physical arrangement of an established community (including a low-income or minority community)? (Sources: 1 & 3)				
		Discussion: This project does not propose site development. T arrangement of land uses in the community.	herefore, the	project will not a	lisrupt or divid	de the
II.	PC	DPULATION AND HOUSING. Would the proposal:				
	a)	Cumulatively exceed official regional or local population projections? (Sources: 1 & 3)				\checkmark
		Discussion: This project does not affect population and housin projections.	g, and will the	refore, not resul	t in exceeding	population
	b)	Induce substantial growth in an area either directly or indirectly (e.g., through projects in an undeveloped area or extension of major infrastructure)? (Sources: 1 & 3)				\checkmark

10 E	nvironmental Checklist Form		Potentially Significant		
ISSU	ES (and Supporting Information Sources):	Potentially Significant Impact	Unless Mitigation Incorporated	Less Than Significant Impact	No Impact
	Discussion: This project does not affect growth such as extendi therefore, not result in inducing growth.	ng infrastructi	ıre or new devel	opment areas,	and will
c)	Displace existing housing, especially affordable housing? (Sources: 1, 3, & 5)				\checkmark
	Discussion: This project does not propose housing, and will th	erefore not dis	place existing h	ousing.	
	EOLOGIC PROBLEMS. Would the proposal result in expose people to potential impacts involving:				
a)	Fault rupture? (Sources: 1, 2, & 3)				\checkmark
	Discussion: The proposed project does not include physical de people to potential geological impacts.	vvelopment, and	d will therefore i	not result in or	· expose
b)	Seismic ground shaking? (Sources:1, 2, & 3)				\checkmark
	Discussion: See IIIa.				
c)	Seismic ground failure, including liquefaction? (Sources: 1, 2 & 3)				V
	Discussion: See IIIa				
d)	Seiche, tsunami, or volcanic hazard? (Sources: 1, 2, & 3)				
	Discussion: See IIIa				
e)	Landslides or Mudflows? (Sources: 1, 2, & 3)				V
	Discussion: See IIIa				
f)	Erosion, changes in topography or unstable soil conditions from excavation, grading, or fill? (Sources: 1, 2, 3, & 4)				\checkmark
	Discussion: See IIIa				
g)	Subsidence of the land? (Sources: 1, 2, & 3)				
	Discussion: See IIIa				

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10 Eı	vironmental Checklist Form		Potentially Significant		
ISSUI	ES (and Supporting Information Sources):	Potentially Significant Impact	Unless Mitigation Incorporated	Less Than Significant Impact	No Impact
h)	Expansive soils? (Sources: 4)				V
	Discussion: See IIIa.				
i)	Unique geologic or physical features? (Sources:1 & 3)				V
	Discussion: See IIIa				
IV.W	ATER. Would the proposal result in:				
a)	Changes in absorption rates, drainage patterns, or the rate and amount of surface runoff? (Sources:1, 3, & 7)				V
	Discussion: The proposed project does not include physical de water resources.	velopment, an	d will therefore	not result in in	pacts to
b)	Exposure of people or property to water related hazards such as flooding? (Sources: 1, 3, & 7)				
	Discussion: See IVa.				
c)	Discharge into surface waters or other alteration of surface water quality (e.g., temperature, dissolved oxygen or turbidity)? (Sources: 1, 3, & 7)				V
	Discussion: See IVa.				
d)	Changes in the amount of surface water in any water body? (Sources: 1, 3, & 7)				
	Discussion: See IVa.				
e)	Changes in currents, or the course or direction of water movement? (Sources: 1, 3, & 7)				\checkmark
	Discussion: See IVa.				
f)	Change in the quantity of ground waters, either through direct additions or withdrawals, or through interception of an aquifer by cuts or excavations or through substantial loss of groundwater recharge capability? (Sources: 1,3, & 7)				V
	Discussion: See IVa.				

10 Environmental Checklist Form		Potentially	Potentially Significant Unless	Less Than	
ISSUI	ES (and Supporting Information Sources):	Significant Impact	Mitigation Incorporated	Significant Impact	No Impact
g)	Altered direction or rate of flow of groundwater? (Sources: 1, 3, & 7)				V
	Discussion: See IVa.				
h)	Impacts to groundwater quality? (Sources: 1, 3, & 7)				\checkmark
	Discussion: See IVa.				
i)	Substantial reduction in the amount of groundwater otherwise available for public water supplies? (Sources: 1, 3, & 7)				V
Discussion: See IVa.					
V. A	IR QUALITY. Would the proposal:				
a)	Violate any air quality standard or contribute to an existing or projected air quality violation? (Sources: 1, 3, & 7)				\checkmark
	Discussion: The proposed project does not include physical dev resources.	velopment, and	l will therefore n	ot result in im	pacts to air
b)	Expose sensitive receptors to pollutants? (Sources: 1, 3, & 7)				\checkmark
	Discussion: See Va.				
c)	Alter air movement, moisture, or temperature? (Sources: 1, 3, & 7)				\checkmark
	Discussion: See Va.				
d)	Create objectionable odors?				\checkmark
	Discussion: See Va.				
	RANSPORTATION/CIRCULATION. Would the oposal result in:				
a)	Increased vehicle trips or traffic congestion? (Sources: 1, 3, & 7)				\checkmark

Discussion: The proposed project does not include physical development, and will therefore not result in impacts to

10 Er	nvironmental Checklist Form	Potentially Significant	Potentially Significant Unless Mitigation	Less Than Significant	
ISSUI	ES (and Supporting Information Sources):	Impact	Incorporated	Impact	No Impact
	transportation or circulation.				
b)	Hazards to safety from design features (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)? (Sources: 1, 3, & 7)				V
	Discussion: See VIa.				
c)	Inadequate emergency access or inadequate access to nearby uses? (Sources:1, 3, & 7)				Ø
	Discussion: See VIa.				
d)	Insufficient parking capacity on-site or off-site? (Sources: 1, 3, 7, & 8)				V
	Discussion: See VIa.				
e)	Hazards or barriers for pedestrians or bicyclists? (Source: 7)				\checkmark
	Discussion: See Via				
f)	Conflicts with adopted policies supporting alternative transportation (e.g., bus turnouts, bicycle racks)? (Sources: 1 & 8)				V
	Discussion: See Via.				
g)	Rail, waterborne or air traffic impacts?				\checkmark
	Discussion: Via.				
BIOL impacts	OGICAL RESOURCES. Would the proposal result in s to:				
	dangered, threatened or rare species or their habitats (including t not limited to: plants, fish, insects, animals, and birds)?				\checkmark
	Discussion: a-e. The proposed project does not include physica these resources.	ul development	, therefore, this _l	project could 1	ot impact
b)	Locally designated species (e.g., heritage trees)?				\checkmark

10 E	vironmental Checklist Form		Potentially Significant			
ISSU	ES (and Supporting Information Sources):	Potentially Significant Impact	Unless Mitigation Incorporated	Less Than Significant Impact	No Impact	
	Discussion: See above.					
c)	Locally designated natural communities (e.g., oak forest, coastal habitat, etc.)?				V	
	Discussion: See above.					
d)	Wetland habitat (e.g., marsh, riparian and vernal pool)?				\checkmark	
	Discussion: See above.					
e)	Wildlife dispersal or migration corridors?				V	
	Discussion: See above.					
	ENERGY AND MINERAL RESOURCES. Would the proposal:					
a)	Conflict with adopted energy conservation plans? (Sources: 1 & 7)				\checkmark	
	Discussion: This project could not affect or conflict with energy	y conservation	plans.			
b)	Use non-renewable resources in a wasteful and inefficient manner? (Sources: 1 & 7)				V	
	Discussion: The project will not use non-renewable resource in	ı a wasteful ar	nd inefficient ma	nner.		
c)	Result in the loss of availability of a known mineral resource that would be of future value to the region and the residents of the State? (Sources: 1 & 7)				V	
	Discussion: The project does not include physical development and therefore could not result in loss of mineral resources.					
IX.H	AZARDS. Would the proposal involve:					
a)	A risk of accidental explosion or release of hazardous substances (including, but not limited to: oil, pesticides, chemicals or radiation)?				Ø	

Discussion: No development is proposed with this project therefore it could not result in hazard related impacts.

b) Possible interference with an emergency response plan or

10	En	vironmental Checklist Form		Potentially Significant		
ISS	UE	ES (and Supporting Information Sources):	Potentially Significant Impact	Unless Mitigation Incorporated	Less Than Significant Impact	No Impact
		emergency evacuation plan? (Sources: 1 & 7)				V
		Discussion: Refer to item a.				
	c)	The creation of any health hazard or potential hazards?				V
		Discussion: Refer to item a.				
	d)	Increased fire hazard in areas with flammable brush, grass, or trees?				\checkmark
		Discussion: Refer to item a.				
X.	N	DISE. Would the proposal result in:				
	a)	Increases in existing noise levels? (Sources: 1, 7, & 8)				\checkmark
		Discussion: No development is proposed with this project, there	efore it could n	not result in nois	e related impa	cts.
	b)	Exposure of people to severe noise levels? (Source: 3)				\checkmark
		See item a.				
	upc	UBLIC SERVICES. Would the proposal have an effect on, or result in a need for new or altered government services in <i>v</i> of the following areas:				
	a)	Fire protection? (Sources: 1, 3, 6, & 7)				\checkmark
	b)	Police Protection? (Sources: 1, 3, & 7)				V
	c)	Schools? (Sources: 1, 3, & 7)				\checkmark
	d)	Maintenance of public facilities, including roads? (Sources: 1, 3, & 7)				
	e)	Other governmental services? (Sources: 1,3, & 7)				V
			1 6 1	11 . 1.		1.1

Discussion: a.-e) No development is proposed with this project, therefore it could not result in public service related impacts.

XII. UTILITIES AND SERVICE SYSTEMS. Would the proposal result in a need for new systems or supplies, or substantial alterations to the following utilities:

a) Power or natural gas? (Sources: 1, 3, & 7)

10 Eı	nvironmental Checklist Form		Potentially Significant		
ISSUI	ES (and Supporting Information Sources):	Potentially Significant Impact	Unless Mitigation Incorporated	Less Than Significant Impact	No Impact
					\checkmark
b)	Communication systems? (Sources: 1, 3, & 7)				
c)	Local or regional water treatment or distribution facilities? (Sources: 1, 3, & 7)				\checkmark
d)	Sewer or septic tanks? (Sources: 1, 3, 7, & 8)				
e)	Storm water drainage? (Sources: 1, 3, & 7)				
f)	Solid waste disposal? (Sources: 1, 3, & 7)				
g)	Local or regional water supplies? (Sources: 1, 3, & 7)				
	Discussion: ag. The project will not result in the need for ne to utilities and service systems.	w systems or si	upplies, or resul	t in substantia	l alterations
XIII.	AESTHETICS. Would the proposal:				
a)	Affect a scenic vista or scenic highway? (Sources: 1, 3, & 7)				\checkmark
	Discussion: This project is designed to result in a beneficial in design sensitivity and standards to address visual impacts at sp			y's gateways b	y requiring
b)	Have a demonstrable negative aesthetic effect? (Sources: 1, 3, & 7)				\checkmark
	Discussion: See XIIIa.				
c)	Create light or glare? (Sources: 1, 3, 7, & 8)				\checkmark
	Discussion: See XIIIa				
XIV.	CULTURAL RESOURCES. Would the proposal:	I			
a)	Disturb paleontological resources? (Sources: 1, 3, & 7)				
	Discussion: No development is proposed with this project, ther	efore it could r	ot result in impo	acts to cultural	l resources.
b)	Disturb archaeological resources? (Sources: 1, 3, & 7)				\checkmark
	Discussion: See XIVa.				
c)	Affect historical resources? (Sources: 1, 3, & 7)				\checkmark
		10			

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10	En	vironmental Checklist Form		Potentially Significant		
ISS	UE	CS (and Supporting Information Sources):	Potentially Significant Impact	Unless Mitigation Incorporated	Less Than Significant Impact	No Impact
		Discussion: see item a. above.				
	d)	Have the potential to cause a physical change which would affect unique ethnic cultural values? (Sources: 1, 3, & 7)				V
		Discussion: Refer to item a.				
	e)	Restrict existing religious or sacred uses within the potential impact area? (Sources: 1, 3, & 7)				Ø
		Discussion: Refer to item a.				
XV	.RI	ECREATION. Would the proposal:				
	a)	Increase the demand for neighborhood or regional parks or other recreational facilities? (Sources: 1, 3, & 7)				V
		Discussion: This project could not affect recreation resources.				
	b)	Affect existing recreational opportunities? (Sources 1, 3, & 7)				V
		Discussion: The project will not affect existing recreational opp	portunities.			
XV	I.N	IANDATORY FINDINGS OF SIGNIFICANCE.				
	a)	Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory? (Sources: 1 & 3)				V
		Discussion: This project does not include development and it co of the environment, substantially reduce the habitat of a fish or drop below self-sustaining levels, threaten to eliminate a plant of range of a rare or endangered plant or animal or eliminate imp	wildlife specie or animal com	es, cause a fish o munity, reduce t	or wildlife popu	ulation to
	b)	Does the project have the potential to achieve short-term, to the disadvantage of long-term environmental goals? (Sources: 1 & 3)				\mathbf{V}
		Discussion: This project will likely result in beneficial long tern impacts, reduce grading, and help provide for more site sensitiv				
	c)	Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are				\checkmark

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10 En	vironmental Checklist Form		Potentially Significant		
ISSUE	$\mathbf{E}\mathbf{S}$ (and Supporting Information Sources):	Potentially Significant Impact	Unless Mitigation Incorporated	Less Than Significant Impact	No Impact
	considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects.) (Sources: 1 & 3)				
	Discussion: This project will not result in cumulative environme	ental impacts.			
d)	Does the project have environmental effects that will cause substantial adverse effects on human beings, either directly or indirectly? (Sources: 1 & 3)				

Discussion: This project does not have the potential to result in substantial adverse effects on human beings either directly or indirectly.

11. EARLIER ANALYSIS AND BACKGROUND MATERIALS

Earlier analyses may be used where, pursuant to tiering, program EIR, or other CEQA process, one or more effects have been adequately analyzed in an earlier EIR or negative declaration. Section 15063 (c)(3)(D). The earlier documents that have been used in this Initial Study are listed below.

Reference Number	Document Title	Available for Review At
1	City of Paso Robles General Plan	City of Paso Robles Community Development Department 1000 Spring Street, Paso Robles, CA 93446
2	Seismic Safety Element for City of Paso Robles	City of Paso Robles Community Development Department 1000 Spring Street, Paso Robles, CA 93446
3	Final Environmental Impact Report City of Paso Robles General Plan	City of Paso Robles Community Development Department 1000 Spring Street, Paso Robles, CA 93446
4	Soil Survey of San Luis Obispo County, California Paso Robles Area	USDA-NRCS, 65 Main Street-Suite 108 Templeton, CA 93465
5	Uniform Building Code	City of Paso Robles Community Development Department 1000 Spring Street, Paso Robles, CA 93446
6	City of Paso Robles Standard Conditions of Approval For New Development	City of Paso Robles Community Development Department 1000 Spring Street, Paso Robles, CA 93446
7	City of Paso Robles Zoning Code	City of Paso Robles Community Development Department 1000 Spring Street, Paso Robles, CA 93446
8	City of Paso Robles, Water Master Plan	City of Paso Robles Community Development Department 1000 Spring Street, Paso Robles, CA 93446
9	City of Paso Robles, Sewer Master Plan	City of Paso Robles Community Development Department 1000 Spring Street, Paso Robles, CA 93446
10	Federal Emergency Management Agency Flood Insurance Rate Map	City of Paso Robles Community Development Department 1000 Spring Street, Paso Robles, CA 93446

Exhibit – Gateway Design Standards

RESOLUTION NO:

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF PASO ROBLES RECOMMENDING ADOPTION TO THE CITY COUNCIL OF A MITIGATED NEGATIVE DECLARATION FOR THE GATEWAY DESIGN STANDARDS

WHEREAS, the City's General Plan and Economic Strategy includes numerous goals, policies and action items in support of improving the visual quality of the City's gateway; and

WHEREAS, the City initiated preparation of the Gateway Design Standards project with the intent of creating design standards to enhance and upgrade the City's gateways to be more attractive entrances to the City; and

WHEREAS, the proposed Gateway Design Standards are intended to affect the landscape and development at the City's "Entryways" from Highway 101, and the City's "Town and County" gateways AT the edges of the City; and

WHEREAS, the City recognizes that it will need to collaborate with Caltrans and San Luis Obispo County regarding improvements adjacent to the highways and development projects in the County, to ensure consistency with the Gateway Design Standards; and

WHEREAS, an Initial Study was prepared pursuant to the California Environmental Quality Act (CEQA) to evaluate whether this project would result in environmental impacts, and the City has determined that the Gateway Design Standards will not result in significant environmental impacts; and

WHEREAS, pursuant to the Statutes and Guidelines of the California Environmental Quality Act (CEQA), and the City's Procedures for Implementing CEQA, an Initial Study and a Draft Negative Declaration was prepared and circulated for public review and comment; and

WHEREAS, no public comments or responses were received in regard to the Draft Negative Declaration and Initial Study prepared for this project; and

WHEREAS, Public Notice of the proposed Draft Negative Declaration was posted and circulated for 30 days as required by Section 21092 of the Public Resources Code; and

WHEREAS, a public hearing was conducted by the Planning Commission on March 11, 2008 to consider the Initial Study, the proposed Negative Declaration prepared for this project, and to accept public testimony on the Gateway Design Standards, and environmental determination; and

WHEREAS, based on the information and analysis contained in the Initial Study prepared for this project and testimony received as a result of the public notice, the Planning Commission finds that there is no substantial evidence that there would be a significant impact on the environment as a result of the Gateway Design Standards.

NOW, THEREFORE, BE IT RESOLVED, by the Planning Commission of the City of El Paso de Robles, based on its independent judgment, that it does hereby recommend the City Council adopt a Negative Declaration for the Gateway Design Standards in accordance with the Statutes and Guidelines of the

California Environmental Quality Act (CEQA) and the City's Procedures for Implementing CEQA.

PASSED AND ADOPTED THIS 11th day of March, 2008, by the following roll call vote:

AYES: NOES: ABSENT: ABSTAIN:

ATTEST:

CHAIRMAN ED STEINBECK

RON WHISENAND, PLANNING COMMISSION SECRETARY

RESOLUTION NO.

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF EL PASO DE ROBLES RECOMMENDING APPROVAL OF THE GATEWAY DESIGN PLAN TO THE CITY COUNCIL

WHEREAS, the City's General Plan and Economic Strategy includes numerous goals, policies and action items in support of improving the visual quality of the City's gateway; and

WHEREAS, the City initiated preparation of the Gateway Design Standards project with the intent of creating design standards to enhance and upgrade the City's gateways to be more attractive entrances to the City; and

WHEREAS, the proposed Gateway Design Standards are intended to affect the landscape and development at the City's "Entryways" from Highway 101, and the City's "Town and County" gateways AT the edges of the City; and

WHEREAS, the City recognizes that it will need to collaborate with Caltrans and San Luis Obispo County regarding improvements adjacent to the highways and development projects in the County, to ensure consistency with the Gateway Design Standards; and

WHEREAS, the Planning Commission held a duly noticed public hearing on March 11, 200 on this project to accept public testimony on the Gateway Design Standards; and

WHEREAS, pursuant to the Statutes and Guidelines of the California Environmental Quality Act (CEQA), this project an Initial Study and Negative Declaration were prepared for this project and has been considered by the Planning Commission under a separate resolution.

WHEREAS, based upon the facts and analysis presented in the staff report and the attachments thereto, the public testimony received, the Planning Commission makes the following findings:

- 1. The Gateway Design Standards include design guidance for the City's gateways to improve the transitions from the rural areas outside of the City into town, and from entryways from Highway 101.
- 2. The Gateway Design Standards are intended to address landform grading, landscaping, site planning, thoroughfares, frontages, signs, architecture and fencing through Form-Based Coding and general recommendations.
- 3. The City anticipates collaborating with San Luis Obispo County and Caltrans regarding project review for gateways within their jurisdictions.

NOW, THEREFORE, BE IT RESOLVED, that the Planning Commission of the City of El Paso de Robles does hereby recommend approval of the Gateway Design Standards to the City Council.

PASSED AND ADOPTED THIS 11th day of March, 2008 by the following Roll Call Vote:

AYES:CommissionersNOES:CommissionersABSENT:CommissionerABSTAIN:Commissioner

ATTEST:

CHAIRMAN ED STEINBECK

RON WHISENAND, PLANNING COMMISSION SECRETARY

Attachment 5 Correspondence



DEPARTMENT OF PLA

VICTOR HOLANDA, AICP DIRECTOR

February 29, 2008

Susan DeCarli, AICP Planning Manager City of El Paso de Robles 1000 Spring Street Paso Robles, California 93446

Subject: Paso Robles Gateway Design Standards and Environmental Review

Dear Mrs. DeCarli:

We appreciate the opportunity to comment on the proposed Gateway Design Standards and proposed Negative Declaration. The City is to be commended for funding a professional analysis of these entry corridors, and we share the City's concern for their protection. The gateway concept is essential for attractive, well defined transitions from the country to the city. It relates to County General Plan goals and policies for protecting rural character and community separation that apply to land outside the city.

Our concerns are that commercial projects as well as residential uses within the unincorporated area can intrude upon city gateways. The draft Gateway Plan is an excellent opportunity to coordinate City and County policies to address the siting, scale and design treatments of future projects. Some development has occurred that currently reduces the quality of gateways, and it is timely to provide guidance for new private and public projects. To that end, we wish to work with the City as a partner to address the gateways of the city and meet our respective objectives. We hope that our comments will be constructive in this regard.

Sincerely,

James Lopes, AICP Planner III

COUNTY GOVERNMENT CENTER • SAN LUIS OBISPO • CALIFORNIA 93408 • (805)781-5600

Comments on Draft Gateways Design Plan

Page/Paragraph	Comments
3/2	County zoning standards are mentioned as occurring within the core, and that they are based on the suburban development model. This statement could be clarified and expanded to explain that the Plan addresses both city and county jurisdictions, the County ordinances do not address rural preservation in most cases, and the county zoning does provide for suburban and rural residential development and commercial projects as well as large ranches and farms. The basic county Land Use Ordinance standards will not ensure the desired rural character within the Gateway corridors. The County could use the City design recommendations to review discretionary conditional use permits. However, individual residential building permits would not be subject to them, unless the County added a minor use permit requirement within gateway areas. This requirement is in effect within scenic areas with Highway Corridor Design Standards, where projects may elect not to conform to a few design standards, and have a more flexible but detailed minor use permit.
	 State the need for coordinated City and County attention to establish Gateways, since they largely occur outside the city.
	 Define the Gateways more in landscape architecture terms, such as by Kevin Lynch, rather than by dictionary definition. A clear image needs to be formed that a gateway is a visual corridor that culminates at arrival entry points.
3/4	The "Town and Country" corridors that traverse the unincorporated area are of particular relevance to County policies. Perhaps the best examples of an unspoiled transition from rural to city might be noted, which could possibly be Peachy Canyon and Mountain Springs Roads. These two roads retain large properties, traditional farmhouse siting for the most part, and have a narrow country road width. They could be the benchmarks from which all other gateways are measured and differences noted.
	Existing conditions in "Town and Country" gateways might be noted for both arrival and departure from the city. It would be helpful to note what types of intrusions occur within the unincorporated area of each gateway from both views.
4 / 7	The Transect discussion briefly describes the T-2 Rural zone as land appropriate for agricultural production. However, the Regulating Plan on page 5 also includes areas outside Paso Robles within the County Residential Suburban (1 to 5 acres) zone and the Residential Rural (5 – 20 acres) zoning. Either the T-2 zone should explicitly recognize that these are different categories of land use than agricultural, or they should be shown in the transect T3 Suburban zone.
5 / 1	The plan states that every gateway is currently in a T2 Rural environment. It might be noted early that the T2 zone includes suburban and rural residential development at up to one unit per acre. See comments above.
14	The Plan describes the Town and Country corridors but neglects to mention that these

The following comments are noted by page number and paragraph:

Page/Paragraph	Comments	
	are unincorporated areas. It lists city policies but does not inventory County policies o standards that would apply to them; it seems that all parties would benefit from a review in the Plan of existing County policies. This section could also list additional action items for City and County completion, such as the following:	
	 Work with the County to create design standards that correspond to the ones listed in the Plan. 	
	 It might be worth including an action to deve between the City and the County for the Pu 	elop a cooperative approach rple Belt.
	 A landscape assessment might be prepared starting point, viewshed, sensitivity and issu 	l with the County to "pin down" the es of each corridor.
16	For this and other corridors, some clarification of the corridor length, or an identifier or scale would be helpful. Major intrusions could be identified that need to be addressed, as could all of the gateways be treated. The County would have the benefit of understanding some of the issue areas that may need attention. Or, a specific second study could be proposed for this and other corridors.	
20	South River Road is noted as having an attractive rustic character south of Charolais, and a comment is made that if the city extends southward, the road ought to have an avenue character as a transition. It might be helpful to establish interim County policies for this and other road segments that are outside the Sphere of Influence. They may be long-term protection of the desired character, since no policies exist for urban expansion here and in some other adjacent corridors.	
21	The discussion and list in this section are an examp County. South Vine Street is partly within unincorport 46 West. The Plan suggests working with the Coun include key elements that are listed. The map of the relevant to the following section on Highway 46 West	prated urban area north of Highway ty to apply uniform standards that a future realignment is also verv
22	Highway 46 West gateway is identified as a stort se	intersection with Gahan Place. If this is the desired gateway, it seems to be shorter than the areas of Residential Rural (RR) and Residential Suburban (RS) category land, as shown in Figures 1 and 2. We have a concern that the gateway corridor may extend to Bethel Road intersection due to the allowed development and
	Figure 1: Urban Area in County Plan County Urban Reserve City Limits RS	pressure for more winery tasting rooms and events. If a short gateway is desired, then would the suggested standards not be
	RR	

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Page/Paragraph	Comments		
	considered in these larger RR and RS areas?	We see the gateway study as part of a longer corridor to at least Bethel Road for scenic and rural character protection. Perhaps the Gateways Plan could identify this and other segments more in relation to the land issues that could weaken or threaten the gateway concept. A landscape assessment of each gateway is a useful way to present a strategic plan with specific solutions. The design recommendations include suitable concepts, and they could consider deep setbacks, guidance to site buildings in least visible locations, and use of vernacular architecture rather than stock suburban plans.	
23	The Signage System addresses the design and topics of way-finding signs, which we support. However, private as well as Caltrans signs can be too big and out of character with the rural landscape and the history of agriculture. Commercial signage and agency signs should be subordinate in size and location to the gateway landscape, within safe highway design. Perhaps this is an opportunity to address the design of signage in general.		
24 / 1	We understand that county suburban areas are included within the T2 Rural zone, but these entries are difficult to describe in T2 Rural terms. The challenge is how the parcelization and development in suburban corridors can be designed unobtrusively to convey rural character that is distinctly lower density than the incorporated city.		
31	The T3 Suburban building types reflect more units per acre (density) than are included in the Residential Suburban and Residential Rural categories in the County		

Page/Paragraph	Comments
	unincorporated areas. We suggest that this T3 transect zone be extended to parcels as large as 10 or 20 acres to include these categories, and that density greater than one unit per acre be included in the T4 transect zone. This adjustment would conform more closely to County and City plans for detached residential development. For example, the City allocates Residential Single Family land use at approximately 3 units per acre average, and the County allocates it between one and 7 units per acre. Doing so could illustrate the suburban pattern more realistically with these plans and current practice. The building types for the T2 Rural zone could also illustrate the scale of density consistent with the other transect zones, instead of relying on photographs.
34	The T2 design guidelines are different in character from the other transect zones. It would be useful to address suburban and rural residential development with axionometric drawings as used in the T3 and T4 sections, for clarity. It would also be useful to use photos of these ranchette or estate types of development to be distinct from the agricultural photos and farmhouse development.

PROOF OF PUBLICATION

LEGAL NEWSPAPER NOTICES

PLANNING COMMISSION/CITY COUNCIL PROJECT NOTICING

Newspaper: <u>Tribune</u>

Date of Publication: February 11, 2008

Meeting Date: <u>March 11, 2008</u> (Planning Commission)

Project:

Gateway Design Standards

I, <u>Lonnie Dolan</u>, employee of the Community Development Department, Planning Division, of the City of El Paso de Robles, do hereby certify that this notice is a true copy of a published legal newspaper notice for the above named project.

ligade <u>sector</u>

Lonnie Dolan

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Attachment 6 Newspaper Notice

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CITY OF EL PASO DE ROBLES
NOTICE OF PUBLIC HEARING
AND NOTICE OF INTENT TO RECOMMEND ADOPTION OF A
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IO RECOMMEND ADOPTION OF A NEGATIVE DECLARATION AND THE EL PASO DE ROBLES GATEWAY DESIGN STANDARDS TO THE CITY COUNCIL
NOTION IN UPPERMIN
Planning Commission of the City of El Paso de Robles will hold a Public Hearing or Tues- day, March 11, 2008, at 7:30 p.m. at the City of El Paso de Robles, 1000 Spring Street, Paso Robles, California, in the City Council Chambers, to consider a recommendation to the City Council to artonic Nametic Decker
day, March 11, 2008, at 7:30 p.m. at the City of El Paso de Robles 1000 Spring Street
Paso Robles, California, in the City Council Chambers, to consider a recommendation to
the City Council to adopt a Negative Declara- tion (statement that there will be no significant
the City Council to adopt a Negative Declara- tion (statement that there will be no significant environmental effects) in accordance with the provisions of the California Environmental Quality Act (CEOA) to the California
adding Act (CECCA) for the following project:
El Paso de Robles Gateway Design Standards. This project provides develop-
and cohesive transitions at the City's "gate-
ment standards to assist in creating attractive and cohesive transitions at the City's "gate- ways" from surrounding rural areas; and "en- tryways" from Highways 101 and 46. The standards include ardfression grading cities
planning; building form; landscaping; fencion;
signs and other associated activities visible from the City's gateways.
This is a 30-day public review period starting February 11, 2008 through March 11, 2008.
way Design Standards may be reviewed at the Community Development Department, 1000 Spring Street, Paso Robles, California.
Copies may be purchased for the cost of reproduction.
Written comments on the proposed Gateway Design Standards and corresponding Nega- tive Declaration may be mailed to the Commu-
nity Development Department, 1000 Spring Street, Paso Robles, CA 93446, provided that the comments are received prior to the time of the nutlic bearing. Oral comments and the time of
questions regarding this application please
cair Susan DeCarli at (805) 237-3970.
If you challenge the Gateway Design Stan- dards or Negative Declaration application in
issues you may be limited to raising only those is issues you or someone else raised at the web.
to heading described in this notice, or in wat- ten correspondence delivered to the Plausing Controlssion at or prior to the public hearing.
- Ausen Derlie H. Arite
in the State of t